

Message Text

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ACTION OES-04

INFO OCT-01 ISO-00 PM-04 AF-06 ARA-06 EA-07 EUR-12 NEA-10

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 6652

INFO USERDA GERMANTOWN

AMEMBASSY BERN

AMEMBASSY LONDON

C O N F I D E N T I A L IAEA VIENNA 9387

LONDON FOR VEST

E.O. 11652: GDS

TAGS: PARM, TECH, IAEA

SUBJECT: CANGGER COMMITTEE

REF: A) STATE 257387; B) IAEA VIENNA 8949 (10/21/74);

C) IAEA VIENNA 1238 (NOTAL)

1. AS MISSION REPORTED IN REF B, ZANGGER COMMITTEE AT ITS LAST MEETING 9/24/74 AGREED BY CONSENSUS THAT NEW EXPORTERS GROUP HAD BEEN CREATED CONSISTING OF THOSE STATES WHICH HAD EXCHANGED NOTES AND ACCOMPANYING MEMORANDA IN WHICH EACH UNDERTOOK INTER ALIA, TO (A) EXCHANGE INFORMATION IN FORM OF ANNUAL REPORTS OF EXPORTS OF SPECIFIED EQUIPMENT AND MATERIAL TO STATES NOT PARTY TO NPT; (B) PARTICIPATE IN A REVIEW OF TRIGGER LIST AND OTHER UNDERSTANDINGS NOT LATER THAN SEPTEMBER 1976; (C) MEET AT REQUEST OF ANY MEMBER WHICH BELIEVED ITS COMMERCIAL INTERESTS WERE THREATENED BY ACTIONS OF ANY OTHER EXPORTER WHETHER A MEMBER OF GROUP OR NOT.

2. STATES WITH WHICH U.S. HAS EXCHANGED NOTES, AND
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THEREFORE ARE MEMBERS OF THIS GROUP ARE (IN ADDITION TO

U.S.) FRG, BELGIUM, AUSTRALIA, AUSTRIA, DENMARK, NETHERLANDS, FINLAND, UK, USSR, NORWAY, SWEDEN, CANADA, JAPAN, GDR, POLAND, CZECHOSLOVAKIA, SWITZERLAND. OF THIS GROUP, JAPAN AND SWITZERLAND HAVE NOT YET RATIFIED NPT. MOREOVER, ITALY, WHICH HAS SINCE BECOME PARTY TO NPT, HAS NOT YET EXCHANGED THE PRESCRIBED NOTES WITH ANY OTHER GOVERNMENT. THE TERM "NPT EXPORTERS GROUP" IS THUS IMPRECISE ALTHOUGH GROUP'S ACTIVITIES WERE DIRECTED AT ESTABLISHING MINIMUM STANDARDS FOR EXPORT POLICY PURSUANT ARTICLE III.2 OF NPT.

3. ZANGGER'S APPROACH TO USDEL DURING CG SHOULD BE VIEWED IN CONTEXT OF UNDERTAKINGS OUTLINED IN PARA 1 ABOVE. WE MAY ASSUME THAT ZANGGER HAD NOTED PRESS REPORTS OF LONDON SUPPLIERS MEETINGS AND BELIEVED THAT IT WOULD BE HELPFUL TO REMIND US THAT EXPORTERS' GROUP WHICH HE HAD CHAIRED REMAINED ALIVE, THOUGH IN SUSPENDED ANIMATION, AND COULD BE RECONVENED WHENEVER NECESSARY. SWISS WERE NOT ONLY ONES TO REGISTER INTEREST IN REVIVAL OF AN EXPANDED ZANGGER GROUP. MISSION REPORTED IN REF C AUSTRALIAN DEMARCHE LAST FEBRUARY SIMILARLY MOTIVATED.

4. WHILE MISSION CANNOT FORECAST OUTCOME OR FUTURE SCHEDULE OF CURRENT SUPPLIERS' DISCUSSIONS, REACTIVATION OF ZANGGER GROUP WOULD PROBABLY LEAD TO CONFUSION IN U.S. EFFORTS ACHIEVE ITS OBJECTIVES IN THAT FORUM, IF SUCH REACTIVATION OCCURRED PRIOR TO COMPLETION OF CURRENT EXERCISE. ONCE THE CURRENT DISCUSSIONS IN THE LIMITED GROUP ARE CONCLUDED, FORMER ZANGGER GROUP COULD BE THE VEHICLE FOR EXPANSION. IN ANY EVENT, ANY PROPOSALS FOR NEW UNDERTAKINGS OR COORDINATED UNILATERAL STATEMENTS OF NUCLEAR EXPORT POLICY WHICH EMERGE FROM THE CURRENT DISCUSSIONS WILL NEED TO TAKE ACCOUNT OF THE CONTENT OF EXISTING MEMORANDA TO WHICH ALL MAJOR SUPPLIERS, EXCEPT FRANCE AND ITALY, HAVE ALREADY SUBSCRIBED. THEREFORE, IT WOULD APPEAR ESSENTIAL THAT ANY EXPANSION OF THE CURRENT LIMTTED GROUP OF SUPPLIERS INCLUDE, AS A MINIMUM, ALL THOSE

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GOVERNMENTS LISTED IN PARA 2 ABOVE. SOUTH AFRICA AND NEW ZEALAND WERE OBSERVERS IN ZANGGER GROUP; CONSIDERATION SHOULD THUS BE GIVEN TO THEIR INCLUSION IN EXPANSION. IT WOULD OBVIOUSLY BE IMPOSSIBLE TO EXCLUDE ITALY FROM SUCH A GROUP, ALTHOUGH ITS BEHAVIOR IN THE ZANGGER GROUP SUGGESTS ITS CONTRIBUTION WILL LIKELY BE UNHELPFUL.

5. IT SHOULD BE KEPT IN MIND THAT, IF ANY OF THOSE GOVERNMENTS LISTED IN PARA 2 WERE EXCLUDED FROM INITIAL EXPANSION OF CURRENT DISCUSSIONS, THE EXCLUDED GOVERNMENT MIGHT IMMEDIATELY INVOKE PROVISION REFERRED TO IN (C) OF PARA 1 ABOVE, CONVENING THE LISTED GOVERNMENTS TO DISCUSS THE MATTER. MOREOVER, MEETING OF LISTED GOVERNMENTS TO REVIEW TRIGGER LIST COULD BE CALLED BY PROF. ZANGGER AT ANY TIME PRIOR TO NEXT SEPTEMBER. LABOWITZ

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